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Enduring Bases, Enduring War in the Middle East

By Tom Engelhardt January 14, 2016

Meet the hottest new commander in the increasingly secretive world of American warfare, Lieutenant General Raymond "Tony" Thomas. A rare portrait in the Washington Post paints him as a "shadowy figure" - an appropriate phrase for the general who has been leading the U.S. military's "manhunters," aka Joint Special Operations Command, or JSOC. They are considered the crème de la crème among America's ever-larger crew of Special Operations forces, now at almost 70,000 and growing. Thomas is reportedly slated to take over Special Operations Command, or SOCOM, and so head up that now massive secret military cocooned inside the U.S. military. To put its ranks in perspective, think of the active duty militaries of Argentina (73,000), Australia (56,000), Canada (66,000), Chile (61,000), or South Africa (62,000). In other words, our secret "warriors" now outnumber the military contingents of major nations.

As America's leading counterterror general, Thomas has a reputation for bluntness. In a rare public interview last April, he offered these striking comments about the country's global war on terror: "[Y]ou can't look at the array [of metrics] right now and not sense that we're losing – we're losing right across the board from the North African littoral through to Afghanistan and Pakistan. There are some good news stories... [but] across the board we're not winning and I don't think you need a lot of empirical data to tell you that." TomDispatch has long said the same thing, of course, but never better.

Still, if you're trying to imagine what a man with such views sees in his crystal ball when it comes to America's failing wars and conflicts, don't for a second think that he's in favor of cutting back. In the same interview, he mentions how "disappointed" he's been by the "tempered" nature of Washington's response to "the long war" against terrorism and wonders why the U.S. isn't ramping up its efforts, if not to a "World War II level," then at least to a "Vietnam War level." (Remind me, General Thomas, how did that Vietnam ramping-up turn out?)

His rise to the command of SOCOM should highlight something that, despite all the publicity given to America's special ops troops, seldom comes through here. On a startling, even monstrous scale, American war, like much else in American life, has headed to the dark side. For our own "safety," Americans are to know ever less about what those elite warriors are doing in our name as they operate in the shadows in at least 147 countries across the planet.

Today, <u>TomDispatch</u> regular David Vine, author of <u>Base Nation: How U.S. Military Bases Abroad Harm America and the World</u>, analyzes an allied topic, also seldom brought up in this country: that, to do what they do, those secret forces will make use of the historically unprecedented "empire of bases" Washington has been constructing across the Greater Middle East for decades and has more recently been building in Africa as well. Let him fill you in on those hundreds of military bases scattered around the planet that are the face our country presents so prominently to so many foreigners and that Americans almost never notice.

Let me just add one thing: it's worth asking what those special ops forces of "ours," relied on ever more heavily from one administration to the next, and settling into so many bases, actually represent. It's hard to argue that they are there for the defense of this country. Like the bases themselves, they are, it seems, carrying out the increasingly messy business of empire in the far reaches of the planet. They are, you might say, Washington's imperial shock troops. ~ *Tom*

Doubling Down on a Failed Strategy The Pentagon's Dangerous "New" Base Plan By David Vine

Amid the distractions of the holiday season, the *New York Times* revealed that the Obama administration is considering a Pentagon proposal to create a "new" and "enduring" system of military bases around the Middle East. Though this is being presented as a response to the rise of the Islamic State and other militant groups, there's remarkably little that's new about the Pentagon plan. For more than 36 years, the U.S. military has been building an unprecedented constellation of bases that stretches from Southern Europe and the Middle East to Africa and Southwest Asia.

The record of these bases is disastrous. They have cost tens of billions of dollars and provided support for a long list of undemocratic host regimes, including Saudi Arabia, Bahrain, Qatar, and Djibouti. They have enabled a series of U.S. wars and military interventions, including the 2003 invasion of Iraq, which have helped make the Greater Middle East a cauldron of sectarian-tinged power struggles, failed states, and humanitarian catastrophe. And the bases have fueled radicalism, anti-Americanism, and the growth of the very terrorist organizations now targeted by the supposedly new strategy.

If there is much of anything new about the plan, it's the public acknowledgement of what some (including *TomDispatch*) have long suspected: despite years of denials about the existence of any "permanent bases" in the Greater Middle East or desire for the same, the military intends to maintain a collection of bases in the region for decades, if not generations, to come.

Thirty-Six Years of Base Building

According to the <u>Times</u>, the Pentagon wants to build up a string of bases, the largest of which would permanently host 500 to 5,000 U.S. personnel. The system would include four "hubs" – existing bases in Afghanistan, Iraq, Djibouti, and Spain – and smaller "spokes" in locations like Niger and Cameroon. These bases would, in turn, feature Special Operations forces ready to move into action quickly for what Secretary of Defense Ashton Carter has called "unilateral crisis response" anywhere in the Greater Middle East or Africa. According to unnamed Pentagon officials quoted by the *Times*, this proposed expansion would cost a mere pittance, just "several million dollars a year."

Far from new, however, this strategy predates both the Islamic State and al-Qaeda. In fact, it goes back to 1980 and the Carter Doctrine. That was the moment when President Jimmy Carter first asserted that the United States would secure Middle Eastern oil and natural gas by "any means necessary, including military force." Designed to prevent Soviet intervention in the Persian Gulf, the Pentagon build-up under Presidents Carter and Ronald Reagan included the creation of installations in Egypt, Oman, Saudi Arabia, and on the Indian Ocean island of Diego Garcia. During the first Gulf War of 1991, the Pentagon deployed hundreds of thousands of troops to Saudi Arabia and neighboring countries. After that war, despite the disappearance of the Soviet Union, the U.S. military didn't go home. Thousands of U.S. troops and a significantly expanded base infrastructure remained in Saudi Arabia and Kuwait. Bahrain became home to the Navy's Fifth Fleet. The Pentagon built large air installations in Qatar and expanded operations in the United Arab Emirates (UAE) and Oman.

Following the 2001 invasion of Afghanistan and the 2003 invasion of Iraq, the Pentagon spent tens of billions of dollars building and expanding yet more bases. At the height of those U.S.-led wars, there were more than 1,000 installations, large and small, in Afghanistan and Iraq alone. Despite the closing of most U.S. bases in the two countries, the Pentagon still has access to at least nine major bases in Afghanistan through 2024. After leaving Iraq in 2011, the military returned in 2014 to reoccupy at least six installations. Across the Persian Gulf today, there are still U.S. bases in every country save Iran and Yemen. Even in Saudi Arabia, where widespread anger at the U.S. presence led to an official withdrawal in 2003, there are still small U.S. military contingents and a secret drone base. There are secret bases in Israel, four installations in Egypt, and at least one in Jordan near the Iraqi border. Turkey hosts 17 bases, according to the Pentagon. In the wider region, the military has operated drones from at least five bases in Pakistan in recent years and there are nine new installations in Bulgaria and Romania, along with a Clinton administration-era base still operating in Kosovo.

In Africa, Djibouti's Camp Lemonnier, just miles across the Red Sea from the Arabian Peninsula, has expanded dramatically since U.S. forces moved in after 2001. There are now upwards of 4,000 troops on the 600-acre base. Elsewhere, the military has quietly built a

collection of small bases and sites for drones, surveillance flights, and Special Operations forces from Ethiopia and Kenya to Burkina Faso and Senegal. Large bases in Spain and Italy support what are now thousands of U.S. troops regularly deploying to Africa.

A Disastrous Record

After 36 years, the results of this vast base build-up have been, to put it mildly, counterproductive. As Saudi Arabia illustrates, U.S. bases have often helped generate the radical militancy that they are now being designed to defeat. The presence of U.S. bases and troops in Muslim holy lands was, in fact, a major recruiting tool for al-Qaeda and part of Osama bin Laden's professed motivation for the 9/11 attacks.

Across the Middle East, there's a correlation between a U.S. basing presence and al-Qaeda's recruitment success. According to former West Point professor Bradley Bowman, U.S. bases and troops in the Middle East have been a "major catalyst for anti-Americanism and radicalization" since a suicide bomber killed 241 Marines in Lebanon in 1983. In Africa, a growing U.S. base and troop presence has "backfired," serving as a boon for insurgents, according to research published by the Army's *Military Review* and the Oxford Research Group. A recent U.N. report suggests that the U.S. air campaign against IS has led foreign militants to join the movement on "an unprecedented scale."

Part of the anti-American anger that such bases stoke comes from the support they offer to repressive, undemocratic hosts. For example, the Obama administration offered only tepid criticism of the Bahraini government, crucial for U.S. naval basing, in 2011 when its leaders violently cracked down on pro-democracy protesters with the help of troops from Saudi Arabia and the UAE. Elsewhere, U.S. bases offer legitimacy to hosts the Economist Democracy Index considers "authoritarian regimes," effectively helping to block the spread of democracy in countries including Cameroon, Central African Republic, Chad, Djibouti, Egypt, Ethiopia, Jordan, Kuwait, Oman, Qatar, Saudi Arabia, and the UAE.

Low-Balling

The Pentagon's basing strategy has not only been counterproductive in encouraging people to take up arms against the United States and its allies, it has also been extraordinarily expensive. Military bases across the Greater Middle East cost the United States tens of billions of dollars every year, as part of an estimated \$150 billion in annual spending to maintain bases and troops abroad. Camp Lemonnier in Djibouti alone has an annual rent of \$70 million and at least \$1.4 billion in ongoing expansion costs. With the Pentagon now proposing an enlarged basing structure of hubs and spokes from Burkina Faso to Afghanistan, cost estimates reported in the *New York Times* in the "low millions" are laughable, if not intentionally misleading. (One hopes the Government Accountability Office is already investigating the true costs.)

The only plausible explanation for such low-ball figures is that officials are taking for granted – and thus excluding from their estimates – the continuation of present wartime funding levels for those bases. In reality, further entrenching the Pentagon's base infrastructure in the region will

commit U.S. taxpayers to billions more in annual construction, maintenance, and personnel costs (while civilian infrastructure in the U.S. continues to be underfunded and neglected).

The idea that the military needs any additional money to bring, as the <u>Times</u> put it, "an ad hoc series of existing bases into one coherent system" should shock American taxpayers. After all, the Pentagon has already spent so many billions on them. If military planners haven't linked these bases into a coherent system by now, what exactly have they been doing?

In fact, the Pentagon is undoubtedly resorting to an all-too-familiar funding strategy – using low-ball cost estimates to secure more cash from Congress on a commit-now, pay-the-true-costs-later basis. Experience shows that once the military gets such new budget lines, costs and bases tend to expand, often quite dramatically. Especially in places like Africa that have had a relatively small U.S. presence until now, the Pentagon plan is a template for unchecked growth. As Nick Turse has shown at *TomDispatch*, the military has already built up "more than 60 outposts and access points.... in at least 34 countries" across the continent while insisting for years that it had only one base in Africa, Camp Lemonnier in Djibouti. With Congress finally passing the 2016 federal budget, including billions in increased military spending, the Pentagon's base plan looks like an opening gambit in a bid to get even more money in fiscal year 2017.

Perpetuating Failure

Above all, the base structure the Pentagon has built since 1980 has enabled military interventions and wars of choice in 13 countries in the Greater Middle East. In the absence of a superpower competitor, these bases made each military action – worst of all the disastrous invasion of Iraq – all too easy to contemplate, launch, and carry out. Today, it seems beyond irony that the target of the Pentagon's "new" base strategy is the Islamic State, whose very existence and growth we owe to the Iraq War and the chaos it created. If the White House and Congress approve the Pentagon's plan and the military succeeds in further entrenching and expanding its bases in the region, we need only ask: What violence will this next round of base expansion bring?

Thirty-six years into the U.S. base build-up in the Greater Middle East, military force has failed as a strategy for controlling the region, no less defeating terrorist organizations. Sadly, this infrastructure of war has been in place for so long and is now so taken for granted that most Americans seldom think about it. Members of Congress rarely question the usefulness of the bases or the billions they have appropriated to build and maintain them. Journalists, too, almost never report on the subject – except when news outlets publish material strategically leaked by the Pentagon, as appears to be the case with the "new" base plan highlighted by the *New York Times*.

Expanding the base infrastructure in the Greater Middle East will only perpetuate a militarized foreign policy premised on assumptions about the efficacy of war that should have been discredited long ago. Investing in "enduring" bases rather than diplomatic, political, and humanitarian efforts to reduce conflict across the region is likely to do little more than ensure enduring war.